

What is a Utility Rate Case?

A utility is a business providing a public service — natural gas, electricity, water — subject to special government rules. Natural gas and electricity utilities are granted monopolies to distribute energy in their service areas, and the amount of profit they are allowed to earn is regulated by the state.



Traditionally, utilities' profits are a percentage of money invested in the distribution part of the system how it delivers gas or electricity to buildings and provide service to the customer (end-user). A utility files a **rate case** to ask state regulators for permission to invest new money — and raise customers' gas or electricity rates to recoup that investment. In Illinois, the regulator in charge of this decision is the Illinois Commerce Commission (ICC).

The ICC's mission is to **balance the interests of consumers and public utilities** to ensure **adequate**, **efficient**, **reliable**, **safe**, **and least-cost** utility services, while promoting the development of an effectively competitive energy supplier market.

Questions that arise in rate cases include concepts open to interpretation: What is the "public interest"? What investments are "prudent and reasonable"? What is the meaning of Reliable? Safe? Efficient? Equitable?

New visions: Traditional rate cases center around a utility's planned investment, but new visions for our current energy system consider other values: meeting state climate goals; addressing the health impacts of pollution in communities; looking at whether the quality of service is the same across neighborhoods; analyzing whether all customers can access clean energy.

Participating in rate cases: There are various ways to be part of the decision-making process at the ICC, but participation as an official "party" to cases is the only way to influence requests filed by utilities formally. Only testimony from parties to the case can be on the record, and only material officially on the record can be considered in decision-making. Still, building relationships with ICC commissioners and participating in stakeholder forums can be very influential when policies are being developed.

Community testimony: In 2022, Environmental Defense Fund pioneered a new technique: highlighting the critical, real-life experiences of community members as official, expert testimony in a rate case. Commissioners heard directly from community members about the effects of policy decisions — less reliable service (longer, more frequent outages) and poorer air quality — in their neighborhoods, where residents are more likely to be low-income, Black, and brown people. This evidence of inequality made a difference.

Illinois Rate Cases 2023

In January 2023, all three of Illinois' gas distribution utilities filed rate cases with the ICC. At the same time, the state's two electric utilities filed multi-year rate plans. Together, these five rate hikes would cost Illinois ratepayers an extra **\$1.8 billion every year**.

The burden is on the utilities to convince the ICC that their requests meet a "just and reasonable" standard. The ICC's **final decisions are due in December 2023.**

Fairness and equity goals: In coming weeks and months partners will develop data and testimony to demonstrate that these large proposed rate hikes – especially those that will encourage fossil fuel use – are not in the best interest of customers, are inequitable, and do not align with state climate goals. Our goal, instead, is to accelerate an affordable clean energy transition, including directing investments to communities that have historically borne the highest burdens from the energy system, while enjoying the least benefits from it.

Illinois Utility Rate Case Requests 2023						
Utility	ComEd	Ameren	Peoples/North Shore	Nicor	Ameren	
Туре	Electric	Electric	Gas	Gas	Gas	
Increase Amount	\$1.47B over 4 yrs \$894M in '24	\$435.6M	\$402M(59%) \$18.5M (19%)	\$321M	\$160.4M	
Monthly Impact	\$4.25 \$17 by '27	\$6.07 ('24) \$9.50 ('25) \$5.47 ('26) \$4.04 ('27)	\$11.83 \$6.00	\$9.28	\$6.68	
Return on Investment	10.5%	10.5%	9.90%	10.35%	10.7%	
1 st Testimony Due Date	5/18	5/11	5/9	5/2	5/4	

Rate case decisions must be made based on information or evidence introduced *on the record* by parties to the case through filings, discovery, and testimony.

ICC rate case process 2023			
1.	Utility filing	January	
2.	Intervention (standing)	Jan/Feb	
3.	Discovery	March/April	
4.	Direct testimony	May	
5.	Rebuttal testimony	June/July	
6.	Cross examination	July/August	
7.	Briefs	Sept - Nov	
8.	Administrative Law Judge proposed order	Sept/Oct	

ICC rate case process 2023		
9.	Exceptions submitted in briefs	October - November
10.	Commission vote, final order	December

Glossary of Terms and Acronyms

PUC	Public Utility Commission		
ICC	Illinois Commerce Commission		
ISO/RTO	Independent System Operator/Regional Transmission Organization		
CEJA	Clean Energy Jobs Act		
DER	Distributed Energy Resources		
EE	Energy Efficiency		
FERC	Federal Energy Regulatory Commission		
LDC	Local Distribution Company		
MYRP	Multi-year rate plans		
ROE/ROR/ ROI	Return on Equity/Rate of Return/Return on Investment		